

"Focus on the FY 1999 CFO Act Audit"

Bert T. Edwards Chief Financial Officer U. S. Department of State

July 20, 1999



Goal of 1999 USG AUDIT

CLEAN AUDITORS' REPORT





PROBLEMS IN 1998 AUDITS

Changes to FACTS Submission After "Final"

Unexplained Adjustments to 9/30/97 Net Assets

Prior Period Adjustments

Nonconforming Legal Letters

"Surprise" Qualified Auditors' Reports at Agencies



STANDARDS CHANGES

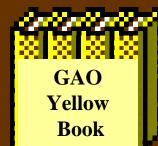
FASAB -- FY 1999 Should be a "Breathing Spell"

OMB Form and Content Bulletin -- Minor Changes

GAGAS -- Amendment No. 1 - Computer Systems Documentation Effective FY 1999









FACTS Issues

FY 1998 Ending Net Assets = FY 1999 Opening!

Prior Period Adjustments Limited to Material Items -Should be rare unless prior Auditors' Report was qualified or disclaimed, or where FASAB requires.

Reconciliations with Treasury should be resolved - Major part of FY 1998 \$23.9 Billion item!

Post - Submission Adjustment to FACTS Data should be limited to unexpected, material items.



Prior Period Adjustments - When Used

Correction of an Error - Application of FASAB Principle, Mathematical Mistake, FASAB - Mandated Change -- Limited to Material Items

Change in Accounting Principle -- Change in Reporting Entity, Accounting for Long-Term Contracts, Depreciation Expense Changes

Presumption - Once Adopted, Generally an Accounting Principle should not be changed -- Overcome only when Alternative Principle is Preferable

Change in Estimate Does not Permit Restatement



Legal Letters

FY 1997 -- 5 of 6 Letters were not in correct form -- FY 1998 2 of 3 Letters were not in correct form -- This is unacceptable.

Key Factors -- Probable, Reasonably Possible, Remote - That a loss may occur, whether or not a lawsuit has been filed.

Loss = Future outflow of resources or resource sacrifice

Entity Records Its Own Contingencies -- Cannot assume others will report "Bad News" or Pay for Loss

Entity's Legal Counsel Must Issue Letter



Other Problems

Intergovernmental Transactions -- Receivables and Purchases from and Payables and Sales to Other Agencies -- Should be Disclosed

Intra-agency Transactions -- Transactions Among Subunits of a Reporting Entity -- Should be Eliminated

Fixed Assets -- Capitalization Threshold, Depreciation Lives/Methods, Stewardship, Deferred Maintenance

Environmental Exposures -- Most Difficult Contingency to Record



Auditors' Qualifications

Goal = "Clean" - Unqualified Auditors' Reports

While all USG CFO Agencies would be in the "Fortune 500", few, if any, "Fortune 500" Entities have Qualified Reports

Almost all States and Larger Cities and Countries have History of "Clean" Reports

"Clean" Reports have Meaning Beyond Audit Itself

- -- Fair Presentation of Financial Statements
- -- Financial Discipline for Timely and Orderly "Close"



Questions

